# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF OHIO EASTERN DIVISION

RICHARD V. HAGEL ERRI OF COURT 2018 OCT 30 AM II: 28

UNITED STATES OF AMERICA,

Plaintiff,

VS.

**BERNARD OPPONG** 

Defendants.

CASE NO 2: 18 CI 228

**JUDGE** 

Judge Watson

INDICTMENT

18 U.S.C. §2

18 U.S.C. §1347

18 U. S. C. §1349

18 U. S. C. §1035

21 U.S.C. §846

#### THE GRAND JURY CHARGES:

At all times relevant to this Indictment:

#### INTRODUCTION

- Defendant BERNARD OPPONG obtained his medical license on or about August
   1. Defendant BERNARD OPPONG obtained his medical license on or about August
   20, 1981, and specialized in Internal Medicine.
- 2. Defendant BERNARD OPPONG was registered with federal and state authorities to prescribe schedule II-V controlled substances.
- 3. Unnamed co-conspirators owned and operated Health & Wellness Pharmacy, LLC (H&W), and Health & Wellness Medical Center, LLC (HWMC). Both owners of H&W and HWMC were licensed pharmacists in the State of Ohio, but neither held a medical degree.
- 4. On or about June 1, 2011, H&W became a Domestic Limited Liability Company (LLC) in the State of Ohio.

- 5. On or about February 24, 2014, HWMC became a Domestic Limited Liability Company (LLC) in the State of Ohio.
  - 6. Defendant BERNARD OPPONG was employed as a doctor at HWMC.
- 7. H&W was located at 5050 Blazer Parkway, Suite 202, Dublin, Ohio 43017 within the Southern District of Ohio. H&W was previously located within Sav-a-Lot at: 2200 Mock Road, Columbus, OH, also within the Southern District of Ohio.
- 8. HWMC was located originally at 5050 Blazer Parkway, Dublin, Ohio, then later at 6810 Perimeter Drive, Suites 100 and 200, Dublin, Ohio 43016, both within the Southern District of Ohio.

### I. The Victim Health Insurance Program

9. The information provided in this section describes the victim, the health insurance program (See "Attachment A" which is incorporated into this Indictment and serves as the Fed.R.Crim.P. 12.4 Disclosure Statement).

## II. Compounding Pharmacy

- 10. As a Pharmacy, H&W was required to comply with all rules and regulations of the Ohio State Board of Pharmacy (OSBP). Specifically, pursuant to OSBP rules and regulations, pharmacies were required to maintain records for three years, including the following: records of accountability, purchase records, invoices, dispensing records, wholesale records, waste and destruction records, prescription records, compounding logs and master formula sheets, annual controlled substance audit records and records maintained within the pharmacy's electronic alternate records keeping system.
- 11. H&W utilized e-prescribing. "E-prescribing" was the computer-based electronic generation, transmission, and filling of a prescription that replaces paper and faxed prescriptions.

E-prescribing allowed the providers to electronically transmit a new prescription or renewal authorization to a community or mail-order pharmacy. E-prescribing delivered eligibility, formulary, and medication history data and provides additional clinical decision support.

- 12. H&W was licensed by OSBP as a non-sterile compounding pharmacy. H&W was required to comply with additional state and federal regulations as a non-sterile compounding pharmacy, pursuant to Ohio Administrative Code §4729-16-03.
- 13. Compounding was defined as "the preparation, mixing, assembling, packaging, and labeling of one or more drugs in any of the following circumstances: (1) Pursuant to a prescription issued by a licensed health professional authorized to prescribe drugs; (2) Pursuant to the modification of a prescription made in accordance with a consult agreement; (3) As an incident to research, teaching activities, or chemical analysis; (4) In anticipation of orders for drugs pursuant to prescriptions, based on routine, regularly observed dispensing patterns; (5) Pursuant to a request made by a licensed health professional authorized to prescribe drugs for a drug that is to be used by the professional for the purpose of direct administration to patients in the course of the professional's practice...." O.R.C. §4729.01(C).
- 14. A compounding pharmacy was required to comply with additional state and federal regulations pursuant to Ohio Administrative Code §4729-16-03. Specifically, for all non-sterile compounded prescriptions, the pharmacy was required to comply with: the United Sates Pharmacopeia Chapter 795; Section 503A of the Federal Food, Drug, and Cosmetic Act; and the minimum standards for a pharmacy and drug database reporting requirements under Ohio law.
- 15. A compounding pharmacy must have been licensed to do so; and could only compound if the product is not commercially available.

- 16. O.A.C. §4729-16-03(J) stated that: "A prescription shall be compounded and dispensed only pursuant to a specific order for an individual patient issued by a prescriber. A limited quantity may be compounded in anticipation of prescription drug orders based on routine, regularly observed prescribing patterns." O.A.C. §4729-16-03(J).
- 17. Compounding pharmacies were required to maintain the following records: (1) records of all drugs purchased, including names and addresses of wholesalers; (2) all drug orders and records, including logs, relating to the compounding of drugs; (3) records of drugs dispensed or personally furnished; and (4) all other records relating to the compounding of drugs." O.A.C. §4729-16-06.

### III. The Medicaid Program

- 18. Medicaid, established by Congress in 1965, provided medical insurance coverage for individuals whose incomes were too low to meet the costs of necessary medical services.

  Approximately 60% of the funding for Ohio's Medicaid program came from the federal government. The Ohio Department of Medicaid (ODM), Columbus, Ohio, managed the Medicaid program, which was managed previously by the Ohio Department of Job and Family Services (ODJFS). ODM, received, reviewed, and obtained formal authority to make payment of Medicaid claims submitted to it by providers of health care.
- 19. In order to be reimbursed by Medicaid for pharmacy or medical services, a provider rendering a service to Medicaid beneficiaries must have entered into a "provider agreement" with ODJFS/ODM in which the provider agreed to comply with all applicable state and federal statutes, regulations and guidelines.
- 20. The owners of H&W and HWMC entered into a contract with the Ohio

  Department of Medicaid (ODM) called a Provider Agreement, in which they agreed to abide by

all the rules and regulations of the Medicaid program. This agreement allowed H&W and HWMC to bill for medical services rendered by H&W and HWMC to Medicaid recipients.

- 21. ODM contracted with Medicaid Managed Care Organizations (MCOs) through contracts known as Contractor Risk Agreements (CRAs), which conformed to the requirements of 42 U.S.C. §§1395mm and §1396b(m), along with any related federal rules and regulations. MCOs were health insurance companies that provided coordinated health care to Medicaid beneficiaries. The MCOs contracted directly with healthcare providers, including hospitals, doctors, and other health care providers to coordinate care and provide the health care services for Medicaid beneficiaries. Providers who contracted with an MCO, were known as Participating Providers. Pursuant to the CRAs, ODM distributed the combined state and federal Medicaid funding to the MCOs, which then paid Participating Providers for treatment of Medicaid beneficiaries.
- 22. Paramount, Buckeye, Caresource, and Molina were Medicaid MCOs that paid claims for home health services submitted by H&W and HWMC.
  - 23. Medicaid was a health care benefit program, as is defined in 18 U.S.C. §24.
- 24. Medicaid paid health care providers, pursuant to written agreements, on the basis of reasonable charges for covered services provided to beneficiaries.
- 25. Pursuant to the rules and regulations of the Ohio Medicaid Program, including Medicaid MCOs, Medicaid only paid for services that were actually performed by qualified individuals, were medically necessary, and provided in accordance with Federal and State laws rules and regulations, including anti-kickback laws.

- 26. Pursuant to the rules and regulations of the Ohio Medicaid Program, including Medicaid MCOs, Medicaid only reimbursed providers for mental health services if the services were provided by licensed professionals or under the supervision of licensed professionals.
- Chemical Dependency Counselor Assistants (CDCAs) were regulated by the Ohio Chemical Dependency Professionals Board (OCDP Board). Pursuant to OCDP Board rules and regulations, CDCAs could perform treatment planning, assessment, crisis intervention, individual and group counseling, case management, and education services as they related to the abuse of or dependency on alcohol and other drugs. However, to do so, CDCAs must have been supervised by a licensed individual, including: independent chemical dependency counselors, clinical supervisor, or counselor III; a medical doctor or doctor of osteopathic medicine; a registered nurse, or certified nurse practitioner (if within the scope of their practice); or a professional clinical counselor, independent social worker, or independent marriage and family therapist. Pursuant to OCDP Board rules and regulations, CDCAs could not have practiced as individual practitioners, or been supervised by pharmacists.
- 28. Under the written agreement (also known as a "provider agreement") with Medicaid, providers agreed to bill Medicaid only for services the provider actually rendered, were medically necessary to diagnose and treat illness or injury, and for which the provider maintained adequate supporting documentation. A service or item of equipment was defined as medically necessary when provided "[f]or the treatment of an injury, sickness, or other health condition and was 1) appropriate and consistent with the diagnosis or symptoms, and consistent with accepted medical standards; 2) not chiefly custodial in nature; 3) not investigational, experimental or unproven; 4) not excessive in scope, duration, or intensity to provide safe, adequate, and appropriate treatment."

- 29. Providers who provided services to Medicaid beneficiaries used a number assigned to the patient to fill out claim forms. The claim form was submitted by the provider to make claims for payment to Medicaid. ODM, or Medicaid MCOs processed each health insurance claim form and issued payment to the provider for the approved services. Providers submitted claims in paper format, or by electronic means.
- 30. ODM and Medicaid MCOs used the written claim forms and or electronic invoices to establish the validity of health care claims entitled to payment. A provider who submitted claims to ODM or Medicaid MCOs certified that the treatment was provided by a qualified individual, actually given to the patient as documented and was medically necessary for the health of the patient.

#### IV. Coding

31. The American Medical Association assigned and published numeric codes known as the Current Procedural Terminology (CPT) and HCFA Common Procedure Coding System (HCPCS) codes. The codes were a systematic listing, or universal language, used to describe the procedures and services performed by health care providers. The procedures and services represented by the codes were health care benefits, items, and services within the meaning of Title 18, United States Code Section 24(b). They included codes for office visits, diagnostic testing and evaluation, and other services. Drug products were identified and reported to the Federal Drug Administration using a unique three (3) segment number called the National Drug Code (NDC), which was a universal product identifier for human drugs. Health care providers and health care benefit programs use CPT, HCPCS, and NDC codes to describe and evaluate the services and drugs for which they claim have been provided in order to decide whether to issue or deny payment. Each health care benefit program establishes a fee reimbursement for each drug or

service described by a CPT, HCPCS, and/or NDC code. The procedures and services represented by CPT codes were health care benefits, items, and services, within the meaning of Title 18, Section 24(b), United States Code.

- 32. Health care claim forms, both paper and electronic, contained certain patient information and treatment billing codes including CPT, HCPCS, and NDC codes. Health care programs had established payment schedules based on the codes billed by the provider. By designating a certain code, the provider certified to the health care program that a given treatment was actually rendered in compliance with the code requirements and was medically necessary. These treatment billing codes were well known to the medical community, providers, and health care insurance companies.
- 33. Specific CPT codes were assigned for evaluation and management (E/M) services provided to establish patients in a physician's office (some of the E/M services were known as "office visits"). Among these E/M services were office visits billed under CPT codes "99211," "99212," "99213," "99214," and "99215." Insurance companies reimbursed health care providers at increasing rates based upon the level of complexity indicated by the office visit codes. For example, CPT code 99214 was used for office visits for E/M of an established patient which required the physician to perform at least two of the following three components: a detailed history; a detailed examination; and/or a moderately complex medical decision-making. Generally, CPT 99214 was the appropriate code to use when the patient presented problems of moderate to high severity and was with the physician for twenty-five (25) minutes face-to-face.
- 34. Specific CPT codes were assigned for psychiatric and psychotherapy services provided to patients. Among these, health care providers utilized CPT Code 90791 for the purposes of identifying psychiatric diagnostic evaluation. By using 90791, providers were

indicating they conducted an integrated biopsychosocial assessment, a patient history, psychiatric history, a complete mental status exam, and established of a tentative diagnosis. In addition, CPT 90791 required the provider to make recommendations for a proposed treatment plan. Coverage for this code was limited to physicians, or other qualified health care professionals.

- 35. Psychiatric diagnostic evaluations should not have been reported on the same day as a separate E/M code by the same provider. Similarly, psychiatric diagnostic evaluations should not have been reported on the same day as psychotherapy services.
- 36. Health care providers utilized CPT code 90837 for the purposes of identifying sixty (60) minutes of individual psychotherapy. Psychotherapy is the treatment of mental illness and behavioral disturbances in which the physician or other qualified health care professional, through definitive therapeutic communication, attempts to alleviate the emotional disturbances, reverse or change maladaptive patterns of behavior, and encourage personality growth and development. For a provider to properly utilize 90837, they must meet face-to-face with the patient, individually, for sixty minutes.
- 37. Health care providers utilized CPT code 90838 for the purposes of identifying 60 minutes of individual psychotherapy, with E/M services. For a provider to have properly utilized 90838, providers must have conducted sixty (60) minutes of individual psychotherapy, as indicated above, and additionally conduct an E/M service. The medical assessment requires a physical exam, prescribing of medications, and ordering of laboratory or other diagnostic studies. To have reported both E/M and psychotherapy, using CPT code 90838, the two services must have been significant and separately identifiable. These services were reported by using codes specific for psychotherapy when performed with E/M services as add-on codes to the E/M service. Time associated with the criteria for E/M service was not included in the time used for reporting the psychotherapy service.

38. Insurance companies reimbursed health care providers at increasing rates based upon whether the provider met individually with the patient or in a group setting. For example, CPT code 90837 which indicated sixty (60) minutes of individual psychotherapy was reimbursed at a higher rate than CPT code 90853, which indicated group psychotherapy.

### V. <u>Controlled Substances Act</u>

- 39. The Controlled Substances Act (CSA) governs the manufacture, distribution, and dispensation of controlled substances in the United States. The term "controlled substance" means a drug or other substance, or immediate precursor, included in Schedule I, II, III, IV, and V, as designated by Title 21, United States Code, Section 802(6) and the Code of Federal Regulations. With limited exceptions for medical professionals, the CSA makes it "unlawful for any person knowingly or intentionally" to "distribute or dispense a controlled substance" or conspire to do so.
- 40. The term "dispense" means to deliver a controlled substance to an ultimate user or research subject by, or pursuant to the lawful order of, a practitioner; it included the prescribing of a controlled substances. The term "distribute" means to deliver (other than by administer or dispensing) a controlled substance.
- 41. Medical professionals, including doctors and pharmacists, who wanted to distribute or dispense controlled substance sin the course of professional practice were required to register with the Attorney General of the United States (Attorney General) before they were legally authorized to do so. Such medical professionals would be assigned a registration number by the DEA.
- 42. Medical professionals registered with the Attorney General were authorized under the CSA to write prescriptions for or to otherwise dispense Schedule II, III, IV, and V controlled substances, as long as they complied with the requirements of their registration. 21 U.S.C. §822(b).

The CSA prohibited any person from knowingly and intentionally using a DEA registration number issued to another person in the course of distributing or dispensing a controlled substance.

- 43. For doctors, compliance with the terms of their registration meant that they could not issue a prescription unless it was "issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his professional practice." 21 C.F.R. §1306.04(a). A doctor violated the CSA and Code of Federal Regulations if he or she issued an order for a controlled substance outside the usual course of professional medical practice and not for a legitimate medical purpose. Such an order is "not a prescription within the meaning and intent of the CSA," and such knowing and intentional violations subjected the doctor to criminal liability under Section 841 of Title 21, United States Code. 21 C.F.R. §1306.04(a).
- 44. In a Federal Register Notice dated April 27, 2001 (Vol. 66, Number 82) and entitled "Dispensing and Purchasing Controlled Substance over the Internet" the DEA set forth the accepted criteria required for a legitimate physician-patient relationship to arise in the prescribing context. This definition was based on that used by state authorities, for the purpose of state law, with the endorsement of medical societies. The following four conditions must be met: (1) the patient comes to the physician with a medical complaint; (2) a medical history is taken; (3) the physician performs a physical examination; and (4) there is a logical nexus between the drug prescribed, dispensed, or administered, the medical complaint, the medical history, and the physical examination. Accordingly, prescriptions not issued for a legitimate medical purpose by a practitioner acting in the usual course of professional practice, if knowingly and intentionally made, may form the basis for criminal liability under Title 21, United States Code, Section 841(a)(a).

- 45. The CSA's scheduling of controlled substances were based on their potential for abuse, among other considerations. There are five schedules of controlled substances: Schedules I, II, III, IV and V. The term "Schedule II" means the drug or other substance has a high potential for abuse. The drug has a currently accepted medical use with severe restrictions, and the abuse of the drug or other substance may lead to severe psychological or physical dependence. The term "Schedule III" means the drug or other substance has a potential for abuse and could lead to moderate or low physical and psychological dependence. The term "Schedule IV" means the drug or other substance has a low potential for abuse and low risk of dependence. The term "Schedule V" means the drug or other substance has a low potential for abuse.
- 46. Suboxone was used to treat narcotic (opiate) addiction. Suboxone is a Schedule III drug. Suboxone was not intended to be used as a pain medication. Suboxone contained a combination of buprenorphine and naloxone. Buprenorphine was an opioid medication. Naloxone was a special narcotic drug that reverse the effects of other narcotic medicines. Subxone treatment should begin under the supervision of a doctor, and was intended to be part of a complete treatment plan to include counseling and psychosocial support.
- 47. The State Medical Board of Ohio had additional rules and regulations that physicians must follow when prescribing office based opioid treatment (OBOT). Specifically, physicians must make the initial assessment, diagnosis of opioid dependence, and establish a treatment plan for the patient. Physicians must also ensure patients receiving OBOT were drug screened, and received counseling or other professional recovery programs.
- 48. In addition, the Substance Abuse and Mental Health Administration (SAMHSA) provided additional guidance to physicians who prescribed OBOT. These guidelines were

provided in a Treatment Improvement Protocol (TIP 40) called the "Clinical Guidelines for the Use of Buprenorphine in the Treatment of Opioid Addiction," were available online.

- 49. On or about October 17, 2000, Congress passed the Drug Addiction Treatment Act (DATA) which permitted qualified physicians to treat narcotic dependence with Schedules III through V narcotic controlled substances that were approved by the Food and Drug Administration (FDA) for that indication. The DATA waived the requirement for obtaining a separate DEA registration as part of a narcotic treatment program (NTP) for qualified physicians who administered, dispensed, and prescribed these specific FDA approved controlled substances. Physicians registered with the Drug Enforcement Administration (DEA) as practitioners who applied and were qualified pursuant to DATA were issued a waiver (DATA Waiver) and were authorized to conduct maintenance and detoxification treatment using specifically approved schedule II, IV, or V narcotic medications. DATA Waivers were only granted to qualified physicians. Non-physicians were not permitted to obtain a DATA Waiver. Physicians underwent additional training to become a DATA Waiver provider, and were limited in the amount of patients they could treat.
  - 50. Suboxone was approved by the FDA to be utilized to treat drug addiction.
- 51. Defendant BERNARD OPPONG obtained a DATA Waiver from the DEA. Defendant BERNARD OPPONG was registered to prescribe the drug Subxone for up to two hundred and seventy-five (275) patients.

# COUNT 1 CONSPIRACY TO COMMIT HEALTH CARE FRAUD [18 U.S.C. §1349]

52. Paragraphs 1 through 51 of the Introduction section of the Indictment are realleged and incorporated by reference as though fully set forth herein.

53. From on or about January 11, 2013 through on or about April 21, 2017, in the Southern District of Ohio, defendant BERNARD OPPONG did knowingly and willfully combine, conspire, confederate and agree with others, both known and unknown to the Grand Jury, to violate 18 U.S.C. §1347, that is, to execute a scheme to defraud a health care benefit programs as defined in 18 U.S.C. §24(b), that is the Ohio Medicaid Program, in connection with the delivery or payment for health care benefits, items or services.

### Purpose of the Conspiracy

54. It was the purpose of the conspiracy that defendant BERNARD OPPONG, and co-conspirators, unlawfully enrich themselves by: (1) billing, or causing bills to be submitted, for compound creams that were not provided; (2) billing, or causing bills to be submitted, for compound creams that were not medically necessary, because it was not requested to be filled by the patient, and/ or it was not legitimately prescribed by a physician; (3) billing, or causing bills to be submitted, for counseling services that were not provided; (4) billing, or causing bills to be submitted, for individual counseling services that were provided in a group setting; and (5) billing, or causing bills to be submitted, for counseling services by unqualified individuals, when there was no proper supervising physician.

#### Manner and Means

55. It was part of the conspiracy, defendant BERNARD OPPONG, and co-conspirators, billed ODM and Medicaid MCOs for pain, scar and acne compound creams. These compound creams were often billed under NPC codes referencing "Versapro," "Versatile," "Versabasea," "Pracasil," "Tranilast," and "Base, PCCA Spira-Wash."

- 56. Between the dates of January 1, 2014 to April 15, 2015, an analysis of billing data revealed, H&W submitted the most claims in Ohio for VersabaseA, with 1,436 claims. The pharmacy with the second highest amount of claims submitted for VersabaseA only submitted 202 claims during the same time period.
- 57. Between the dates of January 1, 2014 to April 15, 2015, H&W submitted the most claims for Pracasil TM-Plus, with 1,414 claims. The pharmacy with the second highest amount of claims submitted for Pracasil TM-Plus only submitted 163 claims during the same time period.
- 58. Between the dates of January 1, 2014 to April 15, 2015, H&W was identified as the pharmacy that submitted the most claims for Versatile, with 1,146 claims. The pharmacy with the second highest claims submitted for Versatile only submitted 264 claims during the same time period.
- 59. Between the dates of May 7, 2014 and April 13, 2015, H&W was one of the top three pharmacies in the State of Ohio to fill prescriptions for compound creams under the name "Versapro." H&W billed over 600 claims for "Versapro."
- 60. It was further party of the conspiracy that H&W billed CareSource, a Medicaid MCO, up to \$300 for a monthly supply of the compound pain cream. This was the maximum amount allowable before a pre-authorization was required by CareSource.
- 61. It was part of the conspiracy that with the exception of the compound pain creams and Suboxone, H&W had a remarkably low prescription volume.
- 62. It was part of the conspiracy that H&W, by and through defendant BERNARD OPPONG and co-conspirators, would submit fraudulent claims to ODM and Medicaid MCOs for these compound creams, and fail to provide the creams to the beneficiaries.

- 63. It was part of the conspiracy that more than one hundred and fifty (150) prescriptions were not dispensed according to pharmacy records and Medicaid beneficiaries. However, H&W billed CareSource for prescriptions not dispensed in amounts ranging from \$296.73 to \$1054.61 each.
- 64. In the first quarter of 2015, H&W billed less than ten (10) prescriptions per day on multiple occasions, while on other days H&W billed as many as 477 prescriptions.
- 65. It was part of the conspiracy that H&W billed ODM and Medicaid MCOs on Saturdays and Sundays when H&W was closed.
- 66. Specifically, on Saturday, January 17, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 127 prescriptions; on Saturday, January 31, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 203 prescriptions; on Sunday, February 8, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 162 prescriptions; on Sunday, February 22, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 168 prescriptions; on Saturday, February 28, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 128 prescriptions; on Sunday, March 1, 2015, H&W billed Medicaid and/or Medicaid MCOs for filling 124 prescriptions; and on Sunday, March 22, 2015, H&W billed Medicaid and/or Medicaid and/or Medicaid MCOs for filling 186 prescriptions.
- 67. It was further part of the conspiracy that H&W, by and through defendant BERNARD OPPONG and co-conspirators, would submit fraudulent claims to ODM and Medicaid MCOs for these compound creams, where there was no medical necessity for the cream, because the beneficiaries never requested the cream, never received a prescription, nor ever met with defendant BERNARD OPPONG.

- 68. It was part of the conspiracy, defendant BERNARD OPPONG, and coconspirators, would sign off on the prescriptions for the compound creams having never met with the patient, having no doctor/patient relationship, and never determining a true medical necessity for the creams.
- 69. It was part of the conspiracy that H&W marketed the compound creams at Clinic 5(a Suboxone clinic), Sav-a-Lot, and through a mobile van unit.
- 70. Employees notified co-conspirators H&W that marketing the creams in this manner was illegal.
- 71. It was part of the conspiracy that co-conspirators instructed H&W employees to target patients with CareSource insurance.
- 72. It was further part of the conspiracy that some customers at Clinic 5 began receiving the compound cream in the mail without ever requesting the cream.
- 73. It was further part of the conspiracy that Clinic 5 customers were led to believe they were receiving "free samples" of pain cream after being advised by either Clinic 5 or H&W personnel about the pain cream. However, H&W billed CareSource for these creams. The customers never requested more, yet additional creams arrived automatically in the mail. These were also billed to CareSource.
- 74. It was further part of the conspiracy that almost all the compound cream prescriptions were written and signed by co-conspirators and defendant BERNARD OPPONG. Defendant OPPONG was never employed by H&W, however, many of the prescriptions were written on H&W prescription pads.
- 75. It was further part of the conspiracy that H&W picked up prescriptions in bulk at Clinic 5. The physicians, including defendant BERNARD OPPONG, did not hand the patients the

prescriptions for the compound creams. In addition, the patients were not given the prescriptions or a choice of pharmacies.

- 76. It was further part of the conspiracy that almost all of the compound cream prescriptions had twelve (12) refills.
- 77. It was further part of the conspiracy that H&W operated a pharmacy out of 2200 Mock Road, Columbus, Ohio which was within Sav-a-Lot.
- 78. It was further part of the conspiracy that customers at Sav-a-Lot were asked by H&W employees which insurance provider they had. If the customer had CareSource, they were asked to fill out a questionnaire. Shoppers were then asked to fill out a form requesting the shopper check boxes for any conditions that they suffered from including, but not limited to: body pain, scars, anti-aging, herpes, constipation, smoking cessation, rashes, and dry skin. After filling out these forms, shoppers received compound creams, monthly, in the mail.
- 79. It was further part of the conspiracy that many of these customers never met with a doctor, nor did they know defendant BERNARD OPPONG, the prescribing physician.
- 80. It was part of the conspiracy that co-conspirators instructed employees in the mobile van unit to go to low income neighborhoods with a form (referred to as a "survey") in order to obtain insurance information and ask about the following conditions: scars, pain, dry skin, and anti-aging.
- 81. It was further part of the conspiracy that co-conspirators chastised employees after travelling in the mobile van unit if they did not gather enough CareSource customers for the compound cream prescriptions.
- 82. It was further part of the conspiracy that customers would continue to receive the compound creams after they had directed co-conspirators to stop sending them.

- 83. It was further part of the conspiracy that the owners of H&W, and co-conspirators, would make medical decisions about which pharmaceuticals customers of H&W or HWMC should receive. As pharmacists, neither owner was permitted to write prescriptions or dictate what should be prescribed to patients. Co-conspirators and owners of H&W found doctors to sign off on whatever prescriptions they recommended. Often, co-conspirators would have defendant BERNARD OPPONG sign off on these prescriptions. Non-physician co-conspirators would discuss the compound creams with patients in the waiting room at HWMC. The non-physician co-conspirators would send prescriptions to H&W without the patient ever meeting with a doctor.
- 84. It was further part of the conspiracy that HWMC and co-conspirators, submitted claims to ODM and Medicaid MCOs for counseling services at HWMC under CPT codes 90791, 90837, and 90838 utilized for individual psychotherapy services.
- 85. It was further part of the conspiracy that HWMC and co-conspirators, submitted fraudulent claims to ODM and Medicaid MCOs for psychotherapy services at HWMC that were never rendered to patients.
- 86. Specifically, patients indicated they would sit in a room with a timer. When the timer went off, they were allowed to leave and receive their Suboxone prescription. No counseling services were provided during this time. Some patients reported coloring in coloring books during the time they were in the room. Notwithstanding counseling services were not provided, HWMC still submitted claims to ODM and Medicaid MCOs, and other insurers for psychotherapy services.
- 87. It was further part of the conspiracy that patients at HWMC would receive prescriptions from doctors they never met. Defendant BERNARD OPPONG and co-conspirators issued prescriptions for Suboxone, a Schedule III controlled substance, for these patients as if he saw them. These prescriptions would ultimately be billed to ODM and Medicaid MCOs.

- 88. It was further a part of the conspiracy that patients would meet with a non-physician co-conspirator, who would act as though he was a licensed medical doctor. Defendant BERNARD OPPONG signed off on these medical notes as if he saw the patient.
- 89. It was further part of the conspiracy, that HWMC and co-conspirators, would submit fraudulent claims to ODM and Medicaid MCOs for individual psychotherapy services, when the servicers were provided in a group setting.
- 90. It was further part of the conspiracy, that HWMC and co-conspirators, would submit fraudulent claims to ODM and Medicaid MCOs for counseling services by unqualified individuals, such as Chemical Dependency Counselor Assistants (CDCAs), when there was no proper supervising physician.
- 91. It was further part of the conspiracy that a co-conspirator was listed as the supervising physician for psychotherapy services allegedly provided at HWMC when the co-conspirator did not supervise the CDCAs.
- 92. It was further part of the conspiracy that HWMC billed for lengthy office visits, when the doctors, including defendant BERNARD OPPONG and co-conspirators, were not in the exam rooms more than five minutes.
- 93. It was further part of the conspiracy that defendant BERNARD OPPONG and coconspirators pre-signed prescriptions for Suboxone, a Schedule III controlled substance, and left these at HWMC for anyone to distribute.
- 94. It was further part of the conspiracy that defendant BERNARD OPPONG and coconspirators issued prescriptions for Suboxone, a Schedule III controlled substance, for patients that repeatedly failed urine screens for no legitimate medical purpose.

- 95. It was part of the conspiracy that HWMC treated patients paying with cash differently than those with insurance. The patients paying with cash only had appointments every two (2) weeks or once a month, and paid \$300. Insured patients had appointments three (3) times a week. Cash paying patients were only required to attend fifteen (15) to thirty (30) minutes of counseling, while insured patients were required to stay for one (1) hour.
- 96. It was part of the conspiracy that HWMC would bill insurance, including ODM and Medicaid MCOs for urine screens and other services, but accept cash from patients who wanted to attend less counseling.
- 97. It was further part of the conspiracy, for H&W to bill almost three million dollars to ODM and Medicaid MCOs for reimbursement of the compound creams. Of this amount, ODM and Medicaid MCOs paid H&W over two million dollars.
- 98. It was further part of the conspiracy, defendant BERNARD OPPONG was the ordering provider for more than a half million dollars of the compound creams.

All in violation of 18 U.S.C. §1349.

# COUNT 2 HEALTH CARE FRAUD SCHEME [18 U.S.C. §1347 and §2]

- 99. Paragraphs 1 through 98 of the Indictment are realleged and incorporated by reference as though fully set forth herein.
- 100. From on or about January 11, 2013 through on or about April 21, 2017, in the Southern District of Ohio, defendant BERNARD OPPONG, knowingly and willfully executed and attempted to execute a scheme or artifice to defraud a health care benefit program as defined by 18 U.S.C. §24(b), in connection with the delivery of, or payment for, health care benefits,

items, or services by causing the submission of fraudulent claims to Medicaid for compound creams never provided to patients, or that were not medically necessary.

All in violation of 18 U.S.C. §1347 and §2.

# COUNTS 3-6 HEALTH CARE FALSE STATEMENTS [18 U.S.C. §1035 and §2]

- 101. Paragraphs 1 though 98 of the Indictment are realleged and incorporated by reference as though fully set forth herein.
- 102. On or about the dates listed below, in the Southern District of Ohio, defendant BERNARD OPPONG, knowingly, willfully and in connection with the payment for health care benefits, services or items involving a health care benefit program, that is the Medicare and the Medicaid programs, falsified, concealed or covered up by trick or scheme a material fact, that is submitted or caused to be submitted bills to the health care benefit programs for compound creams that were medically unnecessary, as follows:

Count	Date RX Written/Filled	Recipient	Compound Cream	Amount Submitted	Amount Paid
3	7/15/2014	KD	Tranilast in Pracasil base	\$300	\$297.19
4	9/22/2014	TM	Ethyl Alcohol Sol 100%	\$300	\$295.88
5	10/14/2014	SD	Tranilast in Pracasil base	\$300	\$295.63
6	3/16/2015	JL	Melatonin Pow	\$300	\$77.04

All in violation of 18 U.S.C. §1035 and §2.

#### COUNT 7

# CONSPIRACY TO DISTRIBUTE AND DISPENSE A CONTROLLED SUBSTANCE [21 U.S.C. §846]

- 103. Paragraphs 1 through 98 of the Indictment are realleged and incorporated by reference as though fully set forth herein.
- 104. From on or about January 11, 2013 through on or about April 21, 2017, in the Southern District of Ohio, defendant BERNARD OPPONG, did knowingly and willfully combine, conspire, confederate and agree with others, both known and unknown to the Grand Jury, to violate 21 U.S.C. §841(a), that is, to knowingly, intentionally, and unlawfully distribute and dispense a mixture and substance containing a detectable amount of buprenorphine and naloxone (namely Suboxone), a schedule III controlled substance, outside the scope of professional practice and not for a legitimate medical purpose.

### Purpose of the Conspiracy

105. It was the purpose of the conspiracy that defendant BERNARD OPPONG, and co-conspirators, unlawfully enrich themselves by: (1) making money by distributing and dispensing controlled substances; (2) making money utilizing the prescriptions in order to bring patients into the office more frequently in order to bill Medicaid for additional health care services; and (3) to facilitate the diversion of controlled substances, namely Suboxone, a controlled substance.

#### Manner and Means

106. It was part of the conspiracy, defendant BERNARD OPPONG, and coconspirators, pre-signed prescriptions for Suboxone, a schedule III controlled substance. The presigned prescriptions had the drug "Suboxone" and the mg dosage typed. Many of the pre-signed prescriptions had no date written on the prescription. In addition, there were no instructions as to how to take the medication (i.e. take one tablet or film daily). Some pre-signed prescriptions failed to identify a patient.

- 107. It was part of the conspiracy, defendant BERNARD OPPONG, and coconspirators at HWMC, left the pre-signed prescriptions attached in a stack to the front of the patient file with a paperclip.
- 108. By pre-signing prescriptions for a Schedule III controlled substance, such as Suboxone, there was a significant risk of diversion of the drug. In addition, there were no controls in place to ensure the patient receives the proper medical treatment and decision-making prior to being issued the prescription.
- 109. It was further part of the conspiracy, defendant BERNARD OPPONG, and co-conspirators at HWMC, allowed other people (including non-medical professionals) to hand out pre-signed prescriptions to patients regardless of whether defendant BERNARD OPPONG treated the patient that day.
- 110. It was further a part of the conspiracy, defendant BERNARD OPPONG, and coconspirators at HWMC, issued prescriptions for Suboxone to patients who were not taking the
  prescribed medication. Specifically, defendant BERNARD OPPONG had patients that should
  not have received a Suboxone prescription because they failed their urine screen (i.e. other illegal
  substances were present in their system, and/or the prescribed drug Suboxone in the form of
  Buprenorphine and Naloxone were not in their system, and/or the amount was so high it
  appeared they crushed or dropped the pill into their urine before the test). The failed urine
  screens indicate the patient was not taking the Suboxone, which is a sign of drug diversion.

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Despite patients repeatedly failing urine screens, defendant BERNARD OPPONG and co-

conspirators at HWMC continued to prescribe Suboxone to these patients.

111. It was further a part of the conspiracy, defendant BERNARD OPPONG, and co-

conspirators at HWMC, averaged more than one hundred and fifty (150) patients a day.

112. It was further a part of the conspiracy, defendant BERNARD OPPONG, and co-

conspirators, ignored notices from Medicaid MCOs that denied pre-authorizations for patients

who failed urine screens or did not have a current urine screen.

113. It was further a part of the conspiracy, defendant BERNARD OPPONG, and co-

conspirators, dispensed and distributed Suboxone, a schedule III controlled substance, outside

the scope of professional practice and not for a legitimate medical purpose.

All in violation of 21 U.S.C. §846.

A TRUE BILL.

s/Foreperson

**FOREPERSON** 

BENJAMIN C. GLASSMAN UNITED STATES ATTORNEY

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